

Message Text

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ACTION ARA-14

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TO SECSTATE WASHDC IMMEDIATE 0004

LIMITED OFFICIAL USE SECTION 1 OF 3 NASSAU 1695

FOR ASST SECY TODMAN FROM AMBASSADOR

E.O. 11652: N/A
TAGS: OVIP, BF
SUBJ: TODMAN VISIT: ARRIVAL AND DEPARTURE STATEMENTS;
Q'S AND A'S

REF: STATE 258640

PART I OF II PARTS

1. FOLLOWING ARE SUGGESTED ARRIVAL AND DEPARTURE STATEMENTS FOR USE BY ASST. SECY TODMAN ON HIS VISIT TO NASSAU. WE HAVE DELIBERATELY KEPT STATEMENTS BRIEF AND GENERAL IN LIGHT OF LOCAL CUSTOM. WE RECOMMEND THAT ARRIVAL STATEMENT NOT BE FOLLOWED BY Q&A PERIOD, IT BEING DEFERRED UNTIL AFTER MEETINGS WITH GCOB OFFICIALS AT DEPARTURE.

2. ARRIVAL STATEMENT: "MRS. WHITFIELD (CHIEF OF PROTOCOL), AMB AND MRS. SCHWARTZ, LADIES AND GENTLEMEN. IT IS A PLEASURE FOR ME TO BE IN NASSAU, MY FIRST VISIT HERE IN MY
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CAPACITY AS ASSISTANT SECRETARY FOR AMERICAN REPUBLICS AFFAIRS. IT WAS MY PRIVILEGE TO MEET PRIME MINISTER PINDLING AND MINISTER OF EXTERNAL AFFAIRS ADDERLEY WHEN THEY WERE IN WASHINGTON IN SEPTEMBER AS THE GUESTS OF PRESIDENT CARTER, AND I LOOK FORWARD TO RENEWING THEIR ACQUAINTANCE. LIKEWISE, I

LOOK FORWARD TO MEETING YOUR ACTING GOVERNOR
GENERAL, SIR GERALD CASH. WHILE IN NASSAU
I WILL BE RENEWING THE DISCUSSIONS WHICH
PRIME MINISTER PINDLING, PRESIDENT CARTER,
MINISTER ADDERLEY, SECRETARY VANCE, AND I
BEGAN IN SEPTEMBER AT THE WHITE HOUSE ON A
NUMBER OF BILATERAL ISSUES OF INTEREST AND
IMPORTANCE TO OUR TWO NATIONS. I AM CONFIDENT
THAT THESE CONVERSATIONS WILL TAKE PLACE IN
THE SAME SPIRIT OF FRIENDSHIP, CANDOR AND GOOD
WILL WHICH CHARACTERIZED OUR EARLIER TALKS,
AND I VERY MUCH HOPE THAT WE WILL COME AWAY
FROM THEM WITH A BETTER PERCEPTION AND UNDER-
STANDING OF OUR RESPECTIVE POSITIONS. I ALSO
HOPE THAT THROUGH THEM WE WILL BE ABLE TO
ACHIEVE MUTUALLY ACCEPTABLE AND BENEFICIAL
SOLUTIONS TO THE PROBLEMS WHICH FACE US
BOTH AS SOVEREIGN AND INDEPENDENT STATES
AND AS CLOSE AND FRIENDLY NEIGHBORS. I
HOPE THAT MY VISIT HERE WILL BE SEEN NOT
ONLY IN THE CONTEXT OF BAHAMIAN-AMERICAN
BILATERAL RELATIONS, BUT ALSO IN THE CON-
TEXT OF OUR TWO NATIONS' INCREASING INTEREST
IN THE CARIBBEAN AREA AS A WHOLE AND OUR
MUTUAL CONCERN FOR THE PROBLEMS WHICH THE
NATIONS AND PEOPLES OF THIS REGION FACE.
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IT IS MY OPINION THAT THE BAHAMIAN PEOPLE
AND YOUR GOVERNMENT LEADERS, BECAUSE OF YOUR
UNIQUE HISTORY AND YOUR RECORD AND EXPERIENCE
OF PEACEFUL AND "QUIET REVOLUTION", HAVE A
GREAT DEAL TO CONTRIBUTE TO ALL THE NATIONS
OF THIS AREA. I THEREFORE LOOK FORWARD TO
THE OPPORTUNITY TO DISCUSS THE BROADER
PROBLEMS AFFECTING ALL OF US WHO ARE NEIGHBORS
IN THIS REGION. THANK YOU VERY MUCH.

3. DEPARTURE STATEMENT: (COMPLIMENTARY
OPENING AS ABOVE.) WHILE BRIEF IN TERMS OF
HOURS, MY VISIT TO NASSAU HAS BEEN NOT ONLY
WORTHWHILE AND REWARDING BUT, I MUST ADD,
MOST PLEASANT. IN MY OFFICIAL AND UNOFFICIAL
CONTACTS WITH THE ACTING GOVERNOR GENERAL,
PRIME MINISTER PINDLING, AND MINISTER OF
EXTERNAL AFFAIRS ADDERLEY, AS WELL AS WITH
OTHER GOVERNMENT LEADERS, I HAVE HAD THE
OPPORTUNITY TO EXCHANGE WITH THEM VIEWS ON
THE BILATERAL ISSUES EXISTING BETWEEN OUR TWO
GOVERNMENTS AS WELL AS TO EXCHANGE VIEWS ON

MATTERS OF WIDER INTEREST AFFECTING OUR TWO NATIONS AND THIS AREA. FOR MY PART, I HOPE THAT WE WILL BE ABLE TO CONTINUE THOSE DISCUSSIONS ON A MORE ROUTINE BASIS BOTH HERE IN NASSAU AND IN WASHINGTON OR IN NEW YORK. IN MY OPINION, A CONTINUING PROCDSS OF COMMUNICATION WILL ENSURE NOT ONLY THAT WE WILL REACH EQUITABLE AND MUTUALLY ACCEPTABLE SOLUTIONS TO EXISTING BILATERAL PROBLEMS, BUT THAT WE CAN IDENTIFY AND ANALYZE POTENTIAL PROBLEMS WHICH MAY ARISE IN THE FUTURE AND SOLVE THEM EARLY ON. HAVING SAID THIS, I WOULD LIKE TO EXPRESS AGAIN MY PLEASURE IN HAVING VISITED NASSAU AND TO THANK ALL OF THOSE MEMBERS OF LIMITED OFFICIAL USE

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YOUR GOVERNMENT WHOM I MET FOR THEIR WARM HOSPITALITY. I HAD INITIALLY ASKED THE EMBASSY TO ATTEMPT TO ARRANGE A BRIEF VISIT TO ONE OF YOUR FAMILY ISLANDS WHILE I WAS HERE AND WAS TOLD THAT MY SCHEDULE WOULD NOT PERMIT IT. I ASSURE YOU THAT I NOW HAVE AN ADDED INCENTIVE NOT ONLY TO RETURN TO THE BAHAMAS, BUT TO STAY LONGER, TO SEE MORE OF IT AND TO GET TO KNOW MORE BAHAMIANS. I AM NOW PREPARED TO ANSWER ANY QUESTIONS YOU MIGHT HAVE.

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TO SECSTATE WASHDC IMMEDIATE 005

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FOR ASST SECY TODMAN FROM AMBASSADOR

PART II OF II PARTS

4. QUESTIONS AND ANSWERS

(I) FACILITIES

Q. SIR, YOU MENTIONED THAT DURING YOUR CONVERSATIONS WITH PRIME MINISTER PINDLING AND MINISTER ADDERLEY, YOU DISCUSSED A NUMBER OF BILATERAL ISSUES AFFECTING THE U.S. AND THE BAHAMAS. COULD YOU ELABORATE ON THOSE ISSUES?

A. BASICALLY, OUR DISCUSSIONS OF BILATERAL ISSUES FOCUSED ON THOSE ISSUES RAISED AT THE SEPTEMBER MEETING BETWEEN THE PRIME MINISTER AND PRESIDENT CARTER AT THE WHITE HOUSE. I THINK THAT THE PRIME MINISTER, AT A PRESS CONFERENCE HELD IN NASSAU THE WEEK AFTER HIS RETURN, ALREADY ENUMERATED THESE ISSUES WHICH INCLUDE (A) INCREASED PASSENGER SEATS ON AIRLINES SERVING THE BAHAMAS FROM THE U.S. AND PARTICULARLY AN ADDITIONAL CARRIER ON THE NY-NASSAU RUN; (B) BAHAMIAN INTEREST IN U.S. CONGRESSIONAL LIMITED OFFICIAL USE

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PASSAGE OF BILLS INCREASING THE DUTY-FREE EXEMPTION FROM DOLS 100 TO DOLS 250, AND THE RE-INSTITUTION OF EXEMPTION FOR ATTENDANCE AT OFF-SHORE CONVENTIONS; (C) THE DELIMITATION OF FISHERIES AND ECONOMIC ZONES; AND (D) TERMS FOR THE CONTINUED USE BY THE U.S. OF FACILITIES IN THE BAHAMAS.

Q. COULD YOU COMMENT FURTHER ON THE STATUS OF THE FACILITIES NEGOTIATIONS?

A. THE GCOB HAS BEFORE IT A PROPOSAL SETTING FORTH OUR OFFER FOR THE CONTINUED USE OF THE FACILITIES. PRIME MINISTER PINDLING HAS INDICATED THAT HIS GOVERNMENT WOULD BE RESPONDING TO OUR OFFER. WE LOOK FORWARD TO RECEIVING THAT RESPONSE SO THAT INFORMAL TALKS CAN RESUME, TALKS WHICH WE HOPE WOULD LEAD TO AN AGREEMENT SATISFACTORY TO BOTH PARTIES.

Q. COULD YOU TELL US WHAT THE U.S. PROPOSAL CONTAINS?

A. OUR PROPOSAL WAS CONVEYED TO THE GCOB AS AN OFFICIAL AND PRIVATE COMMUNICATION, AND I DO NOT THINK IT WOULD BE APPROPRIATE TO DISCUSS IT IN DETAIL HERE TODAY. IT DOES, HOWEVER, CONTAIN BOTH A RENTAL OFFER AND OTHER ECONOMICALLY BENEFICIAL ELEMENTS WHICH WE FEEL COULD FORM THE BASIS FOR AN EVENTUAL AGREEMENT.

Q. COULD YOU PLACE A DOLLAR VALUE ON THIS LIMITED OFFICIAL USE

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OFFER?

A. AS I STATED EARLIER, I WOULD PREFER NOT TO GET INTO THE SPECIFICS OF THE PROPOSAL AT THIS TIME.

(II) FISHERIES NEGOTIATIONS

Q. YOU MENTIONED THAT YOU HAD DISCUSSED FISHERIES AND ECONOMIC ZONE DELIMITATIONS. COULD YOU GIVE US A STATUS REPORT ON THESE DISCUSSIONS?

A. AS YOU MAY KNOW, MY GOVERNMENT OVER THE PAST SEVERAL YEARS HAS BEEN NEGOTIATING FISHERIES BOUNDARIES WITH OTHER NEIGHBORING STATES. FOLLOWING THE ENACTMENT OF FISHING ZONE LEGISLATION BY THE GCOB, WE REQUESTED THAT TALKS BE HELD TOWARD REACHING AN AGREEMENT ON THE DELIMITATION OF OUR NOW OVERLAPPING ZONES. WE LOOK FORWARD TO HOLDING THESE TALKS AT THE EARLIEST CONVENIENCE OF THE GCOB. LIKEWISE, WE HAVE REQUESTED SIMILAR TALKS LOOKING TO THE ESTABLISHMENT OF MARITIME BOUNDARIES BETWEEN THE TWO STATES.

Q. AS YOU ARE AWARE, THE GCOB DECLARED THE SPINY LOBSTER A CREATURE OF THE CONTINENTAL SHELF AND FORBADE FISHING BY NON-BAHAMIANS IN 1975. TALKS IN THE SUMMER OF 1975 BETWEEN REPRESENTATIVES OF THE TWO GOVERNMENTS WERE UNSUCCESSFUL AND WERE DISCONTINUED, MUCH TO THE REGRET OF CUBAN FISHERMEN LIVING IN MIAMI. COULD YOU GIVE US AN INDICATION IF THIS ISSUE WILL BE REINTRODUCED AT ANY FUTURE FISHERIES TALKS?

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A. I WOULD NOT WISH AT THIS TIME TO EITHER INCLUDE OR EXCLUDE ANY SPECIFIC ITEMS IN SUCH TALKS, AS TO DO SO WOULD INTERFERE OR PREEMPT THE WORK OF OUR NEGOTIATORS WHO ARE EXPERTS IN THIS FIELD. AT THE SAME TIME, I WOULD THINK THAT THE TALKS, WHEN THEY ARE HELD, WILL INCLUDE ALL PERTINENT AND RELATED MATTERS, IF WHICH CASE THE PROBLEM YOU CITED MIGHT BE RAISED.

(III) INCREASED AIR ROUTES

Q. AT PRIME MINISTER PINDLING'S PRESS CONFERENCE SHORTLY AFTER HIS RETURN FROM WASHINGTON, TO WHICH YOU EARLIER ALLUDED, HE APPEARED TO STRESS THE IMPORTANCE OF OBTAINING AN ADDITIONAL AIR CARRIER ON THE NY-BAHAMAS RUN. THE TIMING OF THE INSTITUTION OF SERVICE WAS PARTICULARLY IMPORTANT GIVEN THE ADVENT OF THE WINTER TOURIST SEASON. COULD YOU GIVE US THE STATUS OF THIS REQUEST?

(RESPONSE MUST AWAIT ACTION BY CAB WHICH WE UNDERSTAND WILL BE FORTHCOMING EARLY THIS MONTH.)

(IV) INCREASE IN AMOUNT OF DUTY-FREE GOODS PURCHASED ABROAD

Q. COULD YOU BRING US UP TO DATE ON CONGRESSIONAL ACTION WITH REGARD TO INCREASING THE AMOUNT OF DUTY-FREE GOODS WHICH U.S. CITIZENS CAN TAKE BACK TO THE U.S.?

A. THE HOUSE OF REPRESENTATIVES PASSED A
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BILL IN OCTOBER WHICH CONTAINS A PROVISION INCREASING THE AMOUNT FROM DOLS 100 TO DOLS 250. THAT LEGISLATION WILL NOW GO TO THE SENATE FOR ACTION DURING THE NEXT SESSION.

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LIMITED OFFICIAL USE SECTION 3 OF 3 NASSAU 1695

FOR ASST SECY TODMAN FROM AMBASSADOR

(V) TAX EXEMPTIONS FOR ATTENDING OFF-SHORE
CONVENTIONS

Q. COULD YOU PROVIDE US WITH THE STATUS OF
CONGRESSIONAL ACTION TO REINSTITUTE INCOME TAX
EXEMPTIONS FOR ATTENDING OFF-SHORE CONVENTIONS?

A. IT APPEARS AT THIS TIME THAT ALTHOUGH A
PEOPOSAL IS PENDING IN CONGRESS, THERE IS MOST
PROBABLY LITTLE LIKELIHOOD OF ACTION UNTIL AN
OVERALL TAX REFORM PLAN CAN BE INTRODUCED.

(VI) BARTAD (BAHAMAS AGRICULTURAL, RESEARCH
TRAINING AND DEVELOPMENT CENTER)

Q. WE UNDERSTAND THAT THE AID COMMITMENT TO
FUND BARTAD WILL END IN JANUARY OF NEXT YEAR.
GIVEN THE HIGH COSTS OF THE PROJECT, IS THERE
NO WAY FOR THE U.S. GOVERNMENT TO EXTEND OR
CONTINUE ITS FUNDING?

A. BARTAD HAS ALREADY MADE A SIGNIFICANT CON-
TRIBUTION TO BAHAMIAN AGRICULTURAL DEVELOPMENT,
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AND BOTH THE STATE AND PRIVATE AGRICULTURAL
SECTORS HAVE AND WILL CONTINUE TO BENEFIT IN
THE YEARS TO COME FROM ITS RESEARCH DEVELOPMENT
AND PRACTICAL EXPERIMENTATION. LIKEWISE, THE
PROJECT HAS PROVED MOST VALUABLE TO THE ECONOMIC
DEVELOPMENT OF NORTH ANDROS ISLAND, WHERE IT IS

LOCATED. AT THE SAME TIME, AND WITHOUT GOING INTO ITS GENESIS, WHICH I MIGHT ADD IS UNIQUE, THIS PROJECT WAS CONCEIVED BY CONGRESS TO UTILIZE THE DOLS 10 MILLION APPROPRIATED IN A FIVE-YEAR TIME SPAN. THAT FIVE-YEAR PERIOD EXPIRES IN JANUARY. IN ORDER TO ASSIST THE GCOB IN ASSUMING THE FINANCIAL RESPONSIBILITY OF THE PROJECT AND IN ORDER TO ASSURE THAT ALL APPROPRIATED FUNDS ARE USED WITHIN THE INTENT OF CONGRESS, I UNDERSTAND THAT AID, WITH THE EMBASSY'S CONCURRENCE, HAS SUGGESTED A ONE-YEAR EXTENSION OF THE PROJECT WITHOUT THEREBY INCREASING THE U.S. COMMITMENT. THIS ONE-YEAR EXTENSION WAS DESIGNED PRINCIPALLY TO APPLY UNUSED FUNDS FOR THE PURPOSE OF SCHOLARSHIP GRANTS AND SALARIES FOR RESEARCH SPECIALISTS CONNECTED WITH THE PROJECT. AFTER THE ONE-YEAR EXTENSION THE GCOB WOULD ASSUME FULL RESPONSIBILITY FOR THE PROJECT. I DO NOT FORESEE, GIVEN PRESENT CONGRESSIONAL CONSTRAINTS AND OTHER FACTORS, THAT OUR PARTICIPATION IN THE PROJECT COULD BE EXTENDED.

(VII) USE OF BAHAMAS AS HAVEN FOR TAX AVOIDERS,
US-BAHAMIAN LAW ENFORCEMENT COOPERATION

Q. THE AMERICAN PRESS HAS FOR SOME TIME BEEN MAKING ALLEGATIONS THAT THE BAHAMAS IS A HAVEN LIMITED OFFICIAL USE

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FOR US INCOME TAX EVADERS. THE PRIME MINISTER INDICATED AT A PRESS CONFERENCE IN WASHINGTON IN SEPTEMBER THAT THERE WAS NO POSSIBILITY OF AMENDING EXISTING BAHAMIAN BANKING LAWS, NOR DID HE SOULD INTERESTED IN A PROPOSED EXCHANGE OF INFORMATION AGREEMENT SAID TO BE UNDER DISCUSSION IN THE EXECUTIVE BRANCH OF THE US GOVERNMENT. COULD YOU COMMENT ON THESE MATTERS?

A. FIRST OF ALL, WITHOUT GOING INTO PAST PROBLEMS WITH WHICH WE RE ALL FAMILIAR, I SHOULD LIKE TO ASSURE YOU THAT WE IN THE DEPARTMENT OF STATE AND THROUGHOUT THE FEDERAL GOVERNMENT ARE PLEASED WITH THE CLOSE LAW ENFORCEMENT COOPERATION WE RECEIVE FROM OUR COUNTERPARTS IN THE BAHAMAS. THIS INCLUDES COOPERATION WITH OUR COAST GUARD, DEA, CUSTOMS, THE FBI, ETC. WE ARE SIMILARLY PLEASED WITH THE GROWING COOPERATION RECEIVED BY THE IRS IN CARRYING OUT ITS STATUTORY FUNCTIONS IN THE BAHAMAS.

THERE HAVE BEEN DISCUSSIONS WITHIN THE
EXECUTIVE BRANCH CONCERNING THE DRAFTING OF A
COMPREHENSIVE EXCHANGE OF INFORMATION AGREEMENT
WHICH COULD PROVE USEFUL TO THE LAW ENFORCEMENT
AGENCIES OF BOTH OUR GOVERNMENTS. AS IT HAS NOT
YET RECEIVED THE CONCURRENCE OF THE VARIOUS
DEPARTMENTS AND AGENCIES INVOLVED, HOWEVER, I
SEE NO USEFUL PURPOSE IN ELABORATING ON IT AT
THIS TIME. IF A FINAL VERSION RECEIVES THE CON-
CURRENCE OF ALL PARTIES CONCERNED, IT WOULD THEN
BE PRESENTED TO THE GCOB FOR ITS COMMENTS AND
POSSIBLE ACCEPTANCE. LIKE ANY OTHER AGREEMENT
OF THIS NATURE, HOWEVER, IT WOULD NOT TAKE
EFFECT UNTIL IT HAD RECEIVED THE APPROVAL
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OF THE APPROPRIATE AUTHORITIES OF THE
BAHAMIAN GOVERNMENT.
SCHWARTZ

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